

2015 PAPERS Forum Understanding the Impact of Negative Cash Flow

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- Designed to provide public employees with a pension *upon retirement*
- The ultimate goal of the plan is to receive contributions from both the employees and the employer, which together with investment returns will be sufficient to pay all promised benefits upon retirement





## **Public Pension Plan Financing**

### B + E = I + C

- B = Benefits Paid
- E = Administrative Expenses
- I = Investment Return on Plan Assets

- Benefits paid determined by negotiated and/or legislated plan provisions
- Administrative expenses determined by System policies
- Investment return determined by investment policies (including liquidity issues)

# Public Pension Plan Financing

### B + E = I + C

- B = Benefits Paid
- E = Administrative Expenses
- I = Investment Return on Plan Assets
  - C = Contributions
- Contributions generally shared by employees and employer
- Amount of employee and employer contributions generally set by statute or plan document
- Annual employee and employer contributions represent a systematic means of pre-funding the ultimate system costs
- The primary benefit of pre-funding is that investment return on the pre-funded plan assets reduces the ultimate plan cost





Net Cash Flow Defined

- Retirement plans generally have contributions coming in and benefits being paid out
- The net (non-investment) cash flow is the difference between (1) contributions and (2) benefits and expenses
- These cash flows will be different for each plan since all plans have different plan provisions, membership characteristics and contribution policies

Net Cash Flow Defined

#### Net Cash Flow = C - B - E

- C = Contributions
- B = Benefits Paid
- E = Administrative Expenses
- If C B E is negative = Negative Cash Flow
- If C B E is positive = Positive Cash Flow
- Younger plans tend to have positive cash flows, whereas older, more mature plans may have negative cash flows.

Net Cash Flow Impact

- When assessing the impact of cash flow on a pension plan, it is important to remember why a pension plan has assets -- **TO PAY BENEFITS**
- So just because a plan has negative cash does not necessarily imply it is in trouble
- In fact, some would say that the primary purpose of pre-funding is so the investment return can pay a significant portion of the benefit payments



- For example, a mature plan with a one-to-one ratio of actives to retirees that is well funded may have negative cash flow but be actuarially sound
- On the other hand, a poorly funded plan that has negative cash flow may be indicative of a plan that is in need of significant (and potentially unaffordable) increases in annual employer contributions

Net Cash Flow Impact on Liquidity

- The real issue with negative cash flow has to do with whether the plan has enough liquidity to make all the required benefit payments without changing its investment portfolio to one comprised of a larger percentage of short term (cash generating) investments
- For example, an investment portfolio comprised of a significant percentage of short term investments may not support an investment return assumption of 7.0 % or more

# Net Cash Flow Impact

#### on Investment Return Assumption

Investment Consultant A						
Capital Market Assumptions						
20-Yr Horizon	Shift from 65/35 to 20/80 Equity/Fixed Investment Mix					
	Current Revised					
	Expected	Asset	Arithmetic	Asset	Arithmetic	
Asset Mix	Return	Mix	Return	Mix	Return	
US Large Cap Equity	8.20%	15.00%	1.23%	10.00%	0.82%	
US Small Cap Equity	9.10%	10.00%	0.91%	10.00%	0.91%	
Non-US Developed All Cap Equity Unhedged	9.70%	15.00%	1.46%	0.00%	0.00%	
Emerging Markets Equity Unhedged	12.70%	10.00%	1.27%	0.00%	0.00%	
US Govt/Credit Fixed Income	4.60%	10.00%	0.46%	30.00%	1.38%	
US Aggregate Fixed Income	4.80%	10.00%	0.48%	20.00%	0.96%	
US High Yield Fixed Income	6.10%	13.50%	0.82%	0.00%	0.00%	
US Cash	3.00%	1.50%	0.05%	30.00%	0.90%	
US Real Estate - Core	8.40%	5.00%	0.42%	0.00%	0.00%	
Private Equity - Total	12.80%	5.00%	0.64%	0.00%	0.00%	
Hedge Funds - Macro	9.10%	5.00%	0.46%	0.00%	0.00%	
		100.00%	8.19%	100.00%	4.97%	

#### Net Cash Flow Impact on Annual Contribution Requirement

- As this simplified example illustrates, an actuary for a plan that changes its investment policy and allocates a greater percentage of its investments into cash/short term investments to pay benefits will likely recommend a reduction in the investment return assumption
  - The result could be a significant increase in the annual contribution requirement of the plan



- Three examples:
  - ► A Plan with approximately a zero net cash flow
  - ► A Plan with a large negative net cash flow
  - ► A Plan with a large positive net cash flow
- Which plan is in "trouble"?



# Net Cash Flow Impact Example 1

Additions						
	Total Contributions				\$	11,756,614
	Net Investment Income				\$	3,377,443
	Total A	dditions			\$	15,134,057
Deductions						
	Benefit	Payment	S		\$	11,702,439
	Total Deductions				\$	11,702,439
Net Increase in Net Position				\$	3,431,618	
Net Position R	estricted	for Pens	ions (Pla	n Assets	)	
	Beginning of Year				\$	189,260,114
	End of Year			\$	192,691,732	
Net Cash Flor	w (Non-	Investm	ent)		\$	54,175
Net Cash Flow as % of BOY Assets						0.03%
Total Pension	Liability				\$	264,620,512
Net Pension Liability				\$	71,928,780	
Funded Ratio						72.82%
Normal Cost					\$	6,284,525
Amortization of unfunded liability				\$	6,239,152	
Total Contribution Requirement				\$	12,523,677	

# Net Cash Flow Impact Example 2

Additions						
]	Total Contributions				\$	6,443,674
1	Net Investment Income				\$	3,377,443
ј	Total Additions				\$	9,821,117
Deductions						
F	Benefit I	Payment	S		\$	11,702,439
]	Total Deductions				\$	11,702,439
Net Increase in Net Position				\$	(1,881,322)	
Net Position Res	stricted	for Pens	ions (Pla	n Assets	)	
F	Beginnir	ng of Ye	ar		\$	258,754,698
E	End of Year			\$	256,873,376	
Net Cash Flow	(Non-J	[nvestm	ent)		\$	(5,258,765)
Net Cash Flow	as % (	of BOY	Assets			-2.03%
Total Pension L	iability					\$264,620,512
Net Pension Liability				\$7,747,136		
Funded Ratio				97.07%		
Normal Cost					\$	6,284,525
Amortization of unfunded liability					\$671,992	
Total Contribution Requirement				\$	6,956,517	

# Net Cash Flow Impact Example 3

Additions					
	Total Contributi	\$	18,626,778		
	Net Investment	Income	\$	3,377,443	
	<b>Total Additions</b>		\$	22,004,221	
Deductions					
	Benefit Paymen	ts	\$	11,702,439	
	Total Deduction	s	\$	11,702,439	
Net Increase in	n Net Position		\$	10,301,782	
Net Position R	estricted for Pen	sions (Plan As	sets)		
	Beginning of Ye	ear	\$ 116,967,239		
	End of Year		\$ 1	27,269,021	
Net Cash Flo	w (Non-Investm	ent)	\$	6,924,339	
Net Cash Flo		5.92%			
Total Pension Liability			\$264,620,512		
Net Pension L	iability		\$137,351,491		
Funded Ratio				48.09%	
Normal Cost			\$	6,284,525	
Amortization of unfunded liability				511,913,963	
Total Contribution Requirement				18,198,488	



- Three examples:
  - A Plan that goes from negative cash flow to positive cash flow to negative cash flow (when it reaches 100% funding)
  - A Plan that goes from positive cash flow to negative cash flow (when it reaches 100% funding)
  - A Plan that is always in a negative cash flow position (yet still reaches 100% funding)
- Are any of these plans in trouble?



# Cash Flow Trend Example 1



# Cash Flow Trend Example 2



# Cash Flow Trend Example 3



# Additional Considerations

- Investment risk/volatility
- Retiree only plans
- Closed (to new entrant ) plans
- Frozen (benefit accruals) plans
- Investment policy changes for maturing plans
- Fixed rate (non-actuarial) contribution policies







### For More Information...

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# Glossary of Terms

- Actuarial Accrued Liability (AAL). The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as "accrued liability" or "past service liability."
- Actuarial Assumptions. Estimates of future plan experience such as investment return, expected lifetimes and the likelihood of receiving a pension from the Pension Plan.
- Actuarial Cost Method. A mathematical budgeting procedure for allocating the dollar amount of the "actuarial present value of future plan benefits" between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the "actuarial funding method."



- Actuarial Present Value of Future Plan Benefits. The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.
- Actuarial Value of Assets (AVA). Smoothed value of assets that recognizes the difference between the expected investment return assumption and the actual investment return over a x-year period. Dampens volatility of asset value over time.
- **Amortization.** Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.



- **Annual Required Contribution.** The sum of the normal cost and amortization of the unfunded actuarial accrued liability.
- **Asset Return.** The net investment return for the asset divided by the mean asset value. Example: if \$1.00 is invested and yields \$1.08 after a year, the asset return is 8.00 percent.
- **Funded Ratio.** The actuarial value of assets divided by the actuarial accrued liability. Measures the portion of the actuarial accrued liability that is currently funded.
- Market Value of Assets (MVA). The value of assets currently held in the trust available to pay for benefits of the Pension Plan. Each of the investments in the trust is valued at market price which is the price at which buyers and sellers trade similar items in the open market.
- **Net Cash Flow.** Contributions minus benefits minus expenses.



- Normal Cost (NC). The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as "current service cost." Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.
- Unfunded Actuarial Accrued Liability (UAAL). The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as "unfunded accrued liability."

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